Miami Tribe of Oklahoma

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April 6, 2018

Cynthia Johnson Elmore
Historic Preservation Officer
Planning & Design Services
Department of Develop Louisville
LOUISVILLE FORWARD
444 South Fifth Street, Suite 300
Louisville, KY 40202

Re: Beecher Terrace Housing Project Programmatic Agreement – Comments of the Miami Tribe of Oklahoma

Dear Ms. Elmore:

Aya, kikwehsitoole – I show you respect. My name is Diane Hunter, and I am the Tribal Historic Preservation Officer for the Federally Recognized Miami Tribe of Oklahoma. In this capacity, I am the Miami Tribe's point of contact for all Section 106 issues.

The Miami Tribe of Oklahoma does not choose to be a signatory to the Programmatic Agreement for the Beecher Terrace Housing Project in Louisville, Kentucky; however, we request to continue as a consulting party to any further activity on this project. As such, we reserve the legal right to be notified and consulted regarding any unanticipated discoveries that are determined to have Native American affiliation. This includes the ability to be consulted with in a timely manner regarding identification and evaluation of discovered properties to determine if they are properties to which the tribe attaches religious or cultural significance. Additionally, if a discovered property is one to which the Tribe attaches religious or cultural significance, the Tribe maintains the full array of rights regarding consultation and involvement in the Section 106 process.

To the extent that any applicable state law is contrary to, inconsistent with, or would frustrate the purposes of the Native American Graves Protection and Repatriation Act (NAGPRA), such state law is preempted by federal law. Further, should human remains or cultural items be discovered,

the obligation following law enforcement clearance is to notify the appropriate Federally Recognized Indian Tribes to begin the consultation process.

In the case of an unanticipated discovery, please contact me at 918-541-8966 or by email at dhunter@miamination.com to initiate consultation.

Respectfully,

Diane Hunter

Diane Hunter
Tribal Historic Preservation Officer
Miami Tribe of Oklahoma

Section 106 Comments
April 5, 2018

RE:	**Formal Comments regarding the Phase I & 2 Archaeological Investigations of the Beecher Terrace Public Housing Demolition and Reconstruction Project, Jefferson County, Kentucky (Report Dated December 29, 2017) as provided for under (36 CFR 800.4.D .2)**
Subject Property:	**Baxter Square Park, Louisville, KY**
Submit to:	**Cynthia Johnson Elmore** **Historic Preservation Officer** **Planning & Design Services** **Department of Develop Louisville** ***LOUISVILLE FORWARD*** **444 South Fifth Street, Suite 300** **Louisville, KY 40202** **502-574-2868** **Cynthia.Johnson@louisvilleky.gov**

The Olmsted Parks Conservancy is a 501(c)(3) organization in Louisville KY. Our mission is to enhance the quality of life of everyone in our community by restoring, enhancing and protecting the landscape legacy of Frederick Law Olmsted and his successor firms as embodied by the unique design of Louisville's Olmsted-designed parks and parkways. While the Olmsted Parks are part of a larger parks and recreation system, the Conservancy raises private funds to ensure that the Olmsted-designed Parks and Parkways are maintained at the highest standards.

These Olmsted Parks and Parkways are arguably the City of Louisville's largest National Register property. They are also one of our most significant. By its very definition, the US Department of the Interior regards National Register-listed properties as an important resource set worthy of preservation. They are a vitally important historic and cultural resource that helps tell the story of planning, growth and social change in our community. The importance of the Olmsted legacy is conveyed through integrity of landscape design.

I am commenting with a unique perspective, because I advocate for ALL Olmsted Parks users and for a broader constituency of those who care about the legacy of Frederick Law Olmsted and his successor firms. In short, I advocate for the citizens of Louisville who are the "owners" of Louisville's Olmsted Parks. This is a tremendous responsibility and privilege. It is from this perspective that I offer the following thoughts on the proposed redevelopment Beecher Terrace, particularly as it affects Baxter Square, an Olmsted-designed Park.

In the broadest sense, the Olmsted Conservancy's primary concern is restore, preserve and protect change that occurs INSIDE Olmsted Parks and Parkways using the Olmsted landscape "lens." While it may not be quite as obvious to some, impacts ADJACENT TO an Olmsted Park can potentially be as impactful as a change INSIDE an Olmsted-designed Park or alongside an Olmsted Parkway.

My comments are as follows:

Based upon the conceptual design (Attachment 3 of the Draft Programmatic Agreement) the Signatories to this PA acknowledge that Stage I of the Undertaking will result in indirect adverse effects to the Baxter Community Center and Baxter Square Park, that are a part of the Beecher Terrace Historic District.

Because we believe that the undertaking will result in a direct adverse effect to the Baxter Community Center & Baxter Square Park, particularly related to the proposed reintroduction of Liberty Street (proposed to run east-west directly through portions of Baxter Square Park and adjacent to the Baxter Community Center), we propose that appropriate mitigation measures to avoid or resolve adverse effects to aboveground and archaeological historic properties within the APE should include a full historic restoration/rehabilitation of the Olmsted Plan for Baxter Square Park.

This historic restoration/rehabilitation of the Olmsted Plan should be based on historic precedent and designed in collaboration with the Olmsted Parks Conservancy & Louisville Parks and Recreation. Furthermore, consideration should be given to include erection of a suitably scaled and sited marker(s) that commemorates the evolution of the site under the following broad categories:

- history as Louisville's 1st public cemetery (1786 and beyond)
- the site's role as a public park/gathering spot named Baxter Square (1880 and beyond)
- the involvement of the Olmsted firm in community/public park design (1890, 1901 and beyond)
- later design evolution of the public park based on designs influenced by 1) Olmsted, Olmsted & Elliott; 2) the Olmsted Brothers; & 3) Emil Mahlo, engineer
- segregation of all city parks with Baxter Square set aside for use exclusively by African-Americans (1924 and beyond)

All mitigation measures should conform to Kentucky statutes which govern activities in active or abandoned cemeteries. As such, the existing basketball court, picnic shelter, playground and spray pool should be relocated to another nearby site.

In considering these comments and by mitigating adverse effects, you will further the work of Louisville Parks & Recreation and the Olmsted Parks Conservancy of Louisville as we work together to foster one of the nation's most successful public-private partnerships for urban parks, establishing the value of restoring the work of art that is our community's Olmsted legacy and a defining factor in our quality of life.

Respectfully submitted,

Layla George
President & CEO
Olmsted Parks Conservancy
502-456-8125
olmstedparks.org

Preserving America's Heritage

April 3, 2018

Ms. Cynthia Johnson Elmore
Historic Preservation Officer
Planning & Design Services
444 South Fifth Street, Suite 300
Louisville, KY 40202

Ref: *Proposed Beecher Terrace Redevelopment*
City of Louisville, Kentucky

Dear Ms. Elmore:

On March 28, 2018, the Advisory Council on Historic Preservation (ACHP) participated in consultation meetings to discuss the redevelopment of Beecher Terrace. The meetings were well-attended and encouraged active participation in the Section 106 process.

The City has asked consulting parties to provide comments on a draft PA to address the undertaking's phased identification and evaluation of historic properties, as well as a phased assessment of effects. The draft PA is a good start, but will need some editing. The ACHP has made numerous comments and suggested edits in red-line strike-out in the attached document. We recommend that the City review all regulatory citations to ensure they are correct. In particular, we note that the PA is being developed under 36 CFR Section 800.4(b)(2) as a phased approach to compliance, not under 36 CFR Section 800.14(b)(2) for the administration of an agency program. Finally, the City should take all necessary steps to ensure that residents have the opportunity to review the draft PA and provide their comments. The PA should provide ample opportunities for their continued involvement.

The ACHP understands that the City would like to have this PA circulated for signature by April 30th, 2018. To ensure a timely execution process, we recommend that the City consider obtaining signatures in counterpart. The City should also clarify if consulting parties will be invited signatories or concurring parties [36 CFR Section 800.6(c)(2-3)]. ACHP's *Guidance on Agreement Documents* (http://www.achp.gov/agreementdocguidance.html) may be helpful in determining the signatory status of consulting parties.

We look forward to continuing consultation with the City. Should you have any comments regarding our comments, please contact Ms. Jaime Loichinger at (202) 517-0219 or via email at jloichinger@achp.gov.

Sincerely,

Charlene Dwin Vaughn

Charlene Dwin Vaughn, AICP
Assistant Director
Office of Federal Agency Programs
Federal Permitting, Licensing and Assistance Section

Enclosure

PROGRAMMATIC AGREEMENT
AMONG THE LOUISVILLE-JEFFERSON COUNTY METRO GOVERNMENT,
THE LOUISVILLE METRO HOUSING AUTHORITY,
THE KENTUCKY HERITAGE COUNCIL, AND
THE ADVISORY COUNCIL ON HISTORIC PRESERVATION
REGARDING THE BEECHER TERRACE REDEVELOPMENT PROJECT,
LOUISVILLE, KENTUCKY

WHEREAS, the U.S. Department of Housing and Urban Development (HUD) is providing funding through a $29.5 Million Choice Neighborhoods Initiative (CNI) implementation grant to the Louisville Metro Housing Authority (LMHA) as the lead grantee and the Louisville-Jefferson County Metro Government (LJCMG) as the co-grantee for the Beecher Terrace Redevelopment Project (Undertaking), which will consist of the demolition of 59 existing buildings at Beecher Terrace and redevelopment of the site over 6 phases and 7 years to yield a total of 758 units, including 316 on site units and 442 off-site units of new mixed-income and multi-generational housing supported by new and improved amenities and public infrastructure; and

WHEREAS, LJCMG has committed $15 million in Community Block Grant Funds (CDBG funds) to the Undertaking; and

WHEREAS, Section 106 of the National Historic Preservation Act (NHPA), as amended, 54 U.S.C. § ~~3001~~306108, and its implementing regulations at 36 CFR Part 800 (Section 106), require Federal Agencies to take into account the effects of their undertakings on historic properties and provide the Advisory Council on Historic Preservation (ACHP) a reasonable opportunity to comment on those undertakings; and

WHEREAS, HUD regulations at 24 CFR Part 58 implement statutory authorities that permit certain entities to assume HUD's environmental responsibilities for various HUD programs, and included among the statutory authorities under which this responsibility is assumed is compliance with Section 106 of the NHPA; and

WHEREAS, the LJCMG is identified as the responsible entity and has assumed the full responsibility for all of HUD's environmental requirements for the Undertaking pursuant to 24 CFR Part 58, while further committing to ensure compliance in partnership with and assistance from LMHA; and

~~**WHEREAS,** LJCMG is serving as lead agency in accordance with 36 CFR § 800.2(a) (Lead Agency) in cooperation and partnership with LMHA; and~~

WHEREAS, LJCMG and LMHA have determined that the Undertaking has the potential to adversely affect historic properties; and

Comment [j1]: If LMHA cannot legally assume RE status, then LJCMG is the only agency that can be responsible for compliance with Section 106. Recommend rewording per previous clause's edit.

Comment [j2]: Following the four-step process, this should come after a discussion of the APE and identification efforts.

WHEREAS, LJCMG and LMHA, in consultation with the Kentucky State Historic Preservation Office (Kentucky Heritage Council [KHC]), have defined the Undertaking's Area of Potential Effects (APE) as illustrated in Attachment 1, based upon the current understanding of the potential effects of the Undertaking on historic properties, defined in 36 CFR § 800.146(~~l~~d) as properties listed in or eligible for listing in the National Register of Historic Places (NRHP); and

WHEREAS, the CNI grant program is designed to "transform distressed neighborhoods and public and assisted projects into viable and sustainable mixed-income neighborhoods by linking housing improvements with appropriate services, schools, public assets, transportation, and access to jobs" and to do so with the involvement of "local governments, non-profits, and for-profit developers in undertaking comprehensive local planning with residents and the community" in addition to the involvement of public housing authorities; and

WHEREAS, the comprehensive nature of the CNI grant program as one of many components for the transformation of distressed neighborhoods makes it particularly suited for use of the phased approach for identification and evaluation authorized and provided for in the ACHP regulations, 36 CFR §§ 800.4(b) and 800.14(b); and

WHEREAS, the first stage (Stage I) of the Undertaking will be in the area bounded by Jefferson Street to the north, 9th Street to the east, Muhammad Ali Boulevard to the south, and 13th Street to the west, and will include the demolition of existing buildings 1 through 59 (Attachment 2), the reestablishment of the original block configuration, and construction of one new four-story, L-shaped building accommodating 120 senior-resident apartments and management offices, with associated amenities (Attachment 3); and

WHEREAS, future stages of the Undertaking are yet to be determined and as such LJCMG and LMHA, in consultation with KHC, have agreed to fulfill their responsibility under Section 106 for the Undertaking through the development and implementation of this Programmatic Agreement (PA or Agreement) as authorized under 36 CFR § 800.14(b); and

WHEREAS, LJCMG and LMHA have agreed that LMHA will assume responsibilities to perform various actions described in this PA, and that LMHA has participated in this consultation and signed this PA as an invited signatory to jointly carry out the responsibilities of the PA in cooperation and partnership with LJCMG; and

WHEREAS, ACHP has elected to participate in this consultation process pursuant to 36 CFR § 800.2(b)(1) and to be a signatory to this PA; and

WHEREAS, LJCMG and LMHA, in consultation with KHC and consistent with 36 CFR § 800.2, have invited: the Delaware Nation, Oklahoma; the Delaware Tribe of Indians; the Eastern Band of Cherokee Indians; the Cherokee Nation; the United Keetowah Band of Cherokee Indians in Oklahoma; the Miami Tribe of Oklahoma; and the Peoria Tribe of Indians of Oklahoma to participate in the development of this PA as Consulting Parties; and

Comment [j3]: There should be a whereas clause that summarizes at least the initial identification efforts, and the result of those efforts. What are the potential effects?

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WHEREAS, the Delaware Tribe of Indians, the Cherokee Nation, and the Miami Tribe of Oklahoma have agreed~~elected~~ to be Consulting Parties; and

WHEREAS, LJCMG and LMHA, in consultation with KHC and consistent with 36 CFR § 800.2, have invited: the Kentucky Organization of Professional Archaeologists; the Kentucky Office of State Archaeology; the Kentucky Historical Society; Louisville Council District 4; Louisville Council District 5; Urban Strategies; the Louisville Western Library African American Archives; the Louisville Story Program; the Black Media Collaborative; the University of Louisville; the Kentucky Commission on Human Rights; the Louisville Urban League; the Center for Neighborhoods; St. Peters United Church of Christ; ten members of the public; the Commonwealth Preservation Trades Program; the Kentucky Center for African American Heritage; Neighborhood Planning and Preservation, Inc.; the Louisville Metro Housing Authority Board of Directors; the Concerned Pastors of Russell; the Louisville Central Community Center; The Beech; the Olmsted Parks Conservancy; Vital Sites; the Louisville Historical League; Preservation Kentucky; the Wayside Christian Mission; and the Westside Institute of Technology; to participate in the development of this PA as Consulting Parties;

WHEREAS, the Kentucky Organization of Professional Archaeologists, the Kentucky Office of State Archaeology, Louisville Council District 4, Louisville Council District 5, Urban Strategies, the Louisville Western Library African American Archives, the Louisville Story Program, the Black Media Collaborative, the University of Louisville, St. Peters United Church of Christ, six members of the public, (Darnell Farris, Haven Harrington, Lavele White, Katheryn Higgins, Ricky Smith, and Jane Grady), the Commonwealth Preservation Trades Program, Neighborhood Planning and Preservation, Inc., the Louisville Metro Housing Authority Board of Directors, the Concerned Pastors of Russell, the Louisville Central Community Center, The Beech, the Olmsted Parks Conservancy, the Wayside Christian Mission, and the Westside Institute of Technology have ~~elected~~ agreed to be Consulting Parties; and

WHEREAS, LJCMG has actively engaged the public in the planning and consultation processes for the Undertaking through a series of meetings and community engagement events documented on the project website (www.visionrussell.org) ; and

NOW, THEREFORE, LJCMG, ~~LHMA,~~ KHC, and ACHP (Signatories) acknowledge and agree that the execution of this PA evidences compliance with Section 106 in accordance with 36 CFR §§ 800.6(c) ~~and 800.14~~.

Comment [j4]: Have the consulting tribes been invited to be concurring parties or invited signatories?

Comment [j5]: See previous comment.

Comment [j6]: Limited only to the signatories – LMHA is an invited signatory.

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STIPULATIONS

I. APPLICABILITY

This Agreement shall apply to all aspects of the Beecher Terrace Redevelopment Project that: are funded, permitted, or administered wholly or in part by HUD, LJCMG, or LMHA; and are part of the Undertaking and APE as understood at the execution of this Agreement and as shown in Attachments 1, 2, and 3. Should the Undertaking at any time be revised or expanded to include aspects with, in the opinion of any of the Signatories to this Agreement, the potential to adversely affect historic properties outside of the APE as shown in Attachment 1, then the PA shall be amended per Stipulation IX ~~or standard Section 106 consultation per 36 CFR Part 800 shall apply~~.

II. GENERAL

A. Qualified Personnel

All identification and evaluation of resources for NRHP eligibility that occurs as part of the Undertaking will be conducted by personnel meeting the Secretary of the Interior's Professional Qualification Standards (36 CFR Part 61) in the appropriate discipline(s).

B. Communication Protocols

1. Points of Contact

Each Signatory and Consulting Party shall designate a single point-of-contact (POC) for purposes of sending and receiving communications relating to this PA, and shall be responsible for providing LJCMG with the POC's name and contact information, including an email address. LJCMG shall maintain a list of POCs and their contact information, and shall provide the Signatories and Consulting Parties with the list as part of the annual reporting under Stipulation XII and upon request.

2. Formal Correspondence

All Lead Agency Section 106 findings and determinations, and all Signatory and Consulting Party concurrence and non-concurrence shall be documented in writing and transmitted via email, with copies to all Signatories and Consulting Parties. Notifications shall be in writing and transmitted via email. Submissions shall, unless otherwise specified, be electronic and delivered by email.

Comment [j7]: There needs to be a preamble to the stipulations noting that, "LJCMG will ensure the following stipulations are implemented."

Comment [j8]: The regulations use historic "properties", not resources. Recommend revising for consistency.

Comment [j9]: This section is contradictory – will the documents be filed using the mail or by email?

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In cases where findings, determinations, notifications, or submissions are accompanied by electronic documents that result in an email that is over 4MB in size (e.g., architectural drawings, cultural resources reports, etc.), LJCMG or LMHA shall include a link in the email to a secure web location where the referenced documents may be downloaded by the Signatories and Consulting Parties.

3. Review Periods

Unless otherwise specified in this Agreement, Signatories and Consulting Parties shall have 15 calendar days from the time an email, as defined in Stipulation II.B.2, is sent to respond, unless it can be demonstrated that the email was not received within 1 hour of the time at which it was documented as being sent, or unless the recipient has not received or does not have access to the supporting information required to enable review. Should a party fail to respond within 15 calendar days, concurrence will be assumed. The review periods may be changed without an amendment to the PA provided all Signatories concur via email. Signatories and Consulting Parties shall be notified when review periods are changed.

C. Requests for Consulting Party Status

At any point during the administration of this PA, any party may request to be recognized as a consulting party per 36 CFR § 800.2 for this Undertaking. Requests must be submitted in writing to the LJCMG POC. LJCMG shall have 15 calendar days from receipt of a written request to consult with KHC and to determine whether the request will be granted. The requestor, the Signatories, and the Consulting Parties shall be notified of LJCMG's decision via email. Should LJCMG determine that the party will be so recognized, the party will upon notification of the decision and for the duration of this PA be a Consulting Party to the Agreement.

III. STAGE I

Comment [j10]: Does this have a more descriptive name? The stipulation should be clear to a cold reader to understand what these actions apply to.

A. Effects to Historic Properties

Based upon the conceptual design (Attachment 3), the Signatories to this PA acknowledge that Stage I of the Undertaking will adversely affect historic properties within the APE. Direct adverse effects to the National Register of Historic Places (NRHP)-eligible Beecher Terrace Historic District (JFL-01) will result from: demolition of buildings 1-59; reconfiguration of the site plan, hardscape, and landscape; and new construction within the district boundaries. Indirect adverse effects to the Baxter Community Center and Baxter Square Park, also part

of the Beecher Terrace Historic District are also possible. Indirect adverse effects to the setting and feeling of the NRHP-listed Church of Our Merciful Savior (JFWR-1752) and St. Peters German Evangelical Church (JFWR-1749) may occur.

Comment [j11]: This is information that should be in the whereas clauses.

B. Resolution of Adverse Effects

1. Consultation

LJCMG shall have a meeting with the Signatories and Consulting Parties to discuss mitigation measures to resolve adverse effects to historic properties from Stage I of the Undertaking. Signatories and Consulting Parties shall submit recommended mitigation measures in writing to LJCMG within 15 calendar days of the meeting. LJCMG shall consider the input from the Signatories and Consulting Parties received in the meeting and in writing.

Comment [j12]: Recommend including some examples, such as recordation, interpretive exhibits, oral histories, etc.

2. Letter of Resolution

Within 15 calendar days of the end of the comment period under Stipulation III.B.1, LJCMG shall submit a proposed mitigation plan (Mitigation Plan) to the Signatories and Consulting Parties for review. The Mitigation Plan shall include specific mitigation measures to avoid or resolve adverse effects to both aboveground and archaeological historic properties within the APE.

For each mitigation measure proposed, the Mitigation Plan shall provide the following information: the parties responsible for mitigation tasks and products; a schedule for completion; and which Signatories and/or Consulting Parties will review the products, at what point, and whether they will have approval authority. In determining the appropriate mitigation, LJCMG shall consider the relative importance of the affected historic property(ies) to the Russell neighborhood and the severity of the adverse effect.

LJCMG shall consult with the Signatories on the Mitigation Plan until consensus is reached. The Mitigation Plan shall serve as the basis for a Letter of Resolution (LOR) developed consistent with 36 CFR § 800.6(c).

Comment [j13]: Recommend revising to say, "...consult to reach consensus in resolving adverse effects."

C. Substantial Changes

Should the scope of work for Stage I of the Undertaking as reviewed under Stipulation III.B change substantially prior to its completion, LJCMG shall notify the Signatories and Consulting Parties within 15 calendar days of becoming aware of a substantial change. Notification will include a description of the

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change and LJCMG's opinion on whether it will result in a previously unanticipated adverse effect to historic properties. LJCMG may elect to reinitiate consultation under Stipulation III.B.

Changes shall be deemed substantial if they have the potential to: affect, directly or indirectly, historic properties outside of the APE determined per Stipulation III.B.2; or, to adversely affect historic properties in a manner not anticipated during consultation under Stipulation III.B. Substantial changes may include changes to the zoning, use, limits of disturbance for new construction, site plan, street configuration, parking lot locations, landscaping plan, number of buildings, building locations, or to the height, scale, or mass of buildings.

Signatories and Consulting Parties shall have 15 calendar days to provide written comments to LJCMG on the change in scope and, if desired, to request that LJCMG reinitiate consultation per Stipulation III.B. Should a Signatory provide a written request within 15 calendar days to consult under Stipulation III.B, then LJCMG shall proceed accordingly.

IV. FUTURE STAGES

A. Conceptual Design

1. Initiation of Consultation

LJCMG shall initiate consultation per this Agreement at such time as the geographical and temporal limits of future construction stages of the Undertaking become defined, and a conceptual design is available for review. LJCMG may elect to consult on two or more stages concurrently under this Stipulation, provided all of the stages are sufficiently developed to do so.

LJCMG shall notify the Signatories and Consulting Parties and shall make the conceptual design available for review by the parties. Between 15 calendar days and 30 calendar days of notification, LJCMG shall have a face-to-face meeting with the Signatories and Consulting Parties to discuss the conceptual design and its effects on historic properties per Stipulation IV.A.3.

2. APE

If the conceptual design includes new construction 4 stories (or 40 feet) or less in height, and ground disturbing activity is contained within the area between Jefferson Street, 9th Street, Muhammad Ali Boulevard, and 13th

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Street the APE for the Undertaking as shown in Attachment 1 will remain unchanged for the stage(s).

If the conceptual design includes new construction more than 4 stories (or 40 feet) in height or ground disturbing activity outside of the area between Jefferson Street, 9th Street, Muhammad Ali Boulevard, and 13th Street, LJCMG shall include in the notification to the Signatories and Consulting Parties its recommendation on an APE for the stage(s) of the Undertaking.

3. Consultation on Conceptual Design

At a face-to-face meeting with the Signatories and Consulting Parties, LJCMG shall present the conceptual design for the stage(s) of the Undertaking, and shall consult with the parties on the APE (if applicable per Stipulation IV.A.2), historic properties in the APE, effects to historic properties, and, if adverse effects to historic properties are expected, changes to the conceptual design that would avoid adverse effects. The meeting shall include a representative of the design team that prepared the conceptual design. Signatories and Consulting Parties desiring to provide written comments to LJCMG shall do so within 15 calendar days of this consultation meeting. LJCMG shall consider the input from the Signatories and Consulting Parties received in the face-to-face meeting and in writing, and shall proceed with Stipulation IV.A.4.

4. LJCMG Determination of Effects

Following the initial consultation meeting under Stipulation IV.A.3, LJCMG may elect to revise the conceptual design in response to input received from the parties. Thereafter, LJCMG shall submit a letter to the Signatories and Consulting Parties that includes: the selected conceptual design for the stage(s) LJCMG intends to develop further, and its findings with respect to the APE (if applicable per Stipulation IV.A.2), historic properties within the APE, and effects to historic properties.

a. No Effect/No Adverse Effects

Should LJCMG find that the stage(s) of the Undertaking will have no effect or no adverse effect on historic properties, the Signatories and Consulting Parties shall have 15 calendar days to concur with the findings. If the Signatories concur or do not respond within 15 calendar days, then LJCMG shall proceed with Stipulation IV.B.

Comment [j14]: Please insert, "...and the Consulting Parties do not object..."

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If a Signatory notifies LJCMG that it does not concur with its findings within 15 calendar days, then LJCMG shall do one of the following:

i. Revise the conceptual design and/or its findings with respect to the APE, historic properties within the APE, or the effects of the Undertaking and resubmit per Stipulation IV.A.4; or

ii. Proceed with Stipulation IV.B to resolve adverse effects to historic properties.

b. Adverse Effects

Should LJCMG find that the stage(s) of the Undertaking will have an adverse effect on historic properties, it shall proceed with Stipulation IV.B to resolve adverse effects.

B. Resolution of Adverse Effects

1. Consultation

If it is determined that the stage(s) will have an adverse effect on historic properties under Stipulation IV.A of this Agreement, LJCMG shall have a face-to-face meeting with the Signatories and Consulting Parties to discuss mitigation measures to resolve adverse effects to historic properties from those stage(s) of the Undertaking. Signatories and Consulting Parties shall submit recommended mitigation measures in writing to LJCMG within 15 calendar days of the face-to-face meeting. LJCMG shall consider the input from the Signatories and Consulting Parties received in the face-to-face meeting and in writing.

Comment [j15]: This is a tight timeframe for consultation. May need to consider a longer timeframe to ensure adequate time for consultation.

2. Letter of Resolution

Within 30 calendar days of the end of the comment period under Stipulation IV.B.1, LJCMG shall submit a proposed mitigation plan (Mitigation Plan) to the Signatories and Consulting Parties for review. The Mitigation Plan shall include specific mitigation measures to avoid or resolve adverse effects to both aboveground and archaeological historic properties within the APE.

Comment [j16]: Recommend inserting language that clarifies that this will be done using a formal letter.

Comment [j17]: Recommend inserting language that notes this is to "attempt to reach consensus."

For each mitigation measure proposed, the Mitigation Plan shall provide the following information: the parties responsible for mitigation tasks and products; a schedule for completion; and which Signatories and/or

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Consulting Parties will review the products, at what point, and whether they will have approval authority. In determining the appropriate mitigation, LJCMG shall consider the relative importance of the affected historic property(ies) to the Russell neighborhood and the severity of the adverse effect.

In an effort to reach consensus, LJCMG shall consult with the Signatories on the Mitigation Plan ~~until consensus is reached~~. The Mitigation Plan shall serve as the basis for an LOR developed consistent with 36 CFR § 800.6(c).

C. Substantial Changes

Should the scope of work for the stage(s) of the Undertaking reviewed under Stipulation IV.A or Stipulation IV.B change substantially prior to its completion, LJCMG shall notify the Signatories and Consulting Parties within 15 calendar days of becoming aware of a substantial change. Notification will include a description of the change, and LJCMG's opinion on whether it will result in a previously unanticipated adverse effect to historic properties. LJCMG may elect to reinitiate consultation under Stipulation III.B or Stipulation IV.B, as appropriate.

Changes shall be deemed substantial if they have the potential to: affect, directly or indirectly, historic properties outside of the APE determined per Stipulation IV.A.2; or, to adversely affect historic properties in a manner not anticipated during consultation under Stipulation IV.A or Stipulation IV.B. Substantial changes may include changes to the zoning, use, limits of disturbance for new construction, utility tie-ins, site plan, street configuration, parking lot locations, landscaping plan, number of buildings, building locations, or to the height, scale, or mass of buildings.

Signatories and Consulting Parties shall have 15 calendar days to provide written comments to LJCMG on the change in scope and, if desired, to request that LJCMG reinitiate consultation per Stipulation IV.A or Stipulation IV.B. Should a Signatory provide a written request within 15 calendar days to reinitiate consultation, then LJCMG shall proceed accordingly.

V. ROUTINE MAINTENANCE OF BAXTER PARK

Routine maintenance of Baxter Park as defined in Appendix I shall be exempt from review under this PA.

Comment [j18]: Please clarify that this Park is a contributing element to the historic district.

VI. UNANTICIPATED DISCOVERIES

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A. In the event that human remains are encountered during ground disturbing activities within the APE, LJCMG must immediately stop all work in the area and cordon off the area. In accordance with KRS 72.020, the County Coroner and the Louisville Police Department must be contacted immediately. If the County Coroner and the Louisville Police Department determine that the human remains are not of forensic interest, the unexpected discovery must be reported to KHC and LMHA.

B. In the event that previously unidentified archaeological resources are discovered during ground disturbing activities, or unanticipated adverse effects occur on previously identified archaeological sites within the APE, LJCMG will immediately halt all construction work involving subsurface disturbance in the area of the resource and in the surrounding area where further subsurface resources can reasonably be expected to occur and immediately notify the LMHA and KHC of the discovery.

C. LJCMG and KHC, or an archaeologist approved by them, will promptly inspect the work site and determine the area and nature of the affected archaeological resource. Construction work may then continue in the area outside the archaeological resource as defined by LJCMG and KHC, or their designated representatives as long as the resumed construction activities do not impede the archaeological investigations or create a dangerous working environment in the area of the archaeological resources.

1. After the initial inspection, if KHC deems it warranted, an archaeologist who meets the Secretary of the Interior's Professional Qualification Standard, as set forth in 36 CFR Part 61 will contact the Office of State Archaeology (OSA) to obtain a site number.

2. Within 10 working days of the OSA registering the site, LJCMG, in consultation with KHC, will determine the NRHP eligibility of the resource.

3. If LJCMG, in consultation with KHC, determines that the resource is eligible or potentially eligible for inclusion in the NRHP, LJCMG will prepare a plan for its avoidance, protection, or recovery of information. LJCMG and KHC must approve such plan prior to implementation.

4. Work in the affected area must not proceed until either: the development and implementation of appropriate data recovery or other recommended mitigation procedures, or the determination is made that the located resources are not eligible for inclusion in the NRHP.

D. Any disputes over the evaluation or treatment of previously identified resources will be resolved as provided in Stipulation VIII pertaining to Dispute Resolution.

DRAFT

VII. EMERGENCY ACTIONS

Comment [j19]: Understand that this stipulation may not be needed as a result of Louisville already having a CDBG PA in place to address emergencies – recommend referencing it here.

A. Definition

Emergency actions are those actions deemed necessary as an immediate and direct response to an emergency situation, which is a disaster or emergency declared by the President, a tribal government, the governor of the state, the Mayor of the City of Louisville, or the Louisville Metro Council, or another immediate threat to life or property. Emergency actions under this Agreement are only those implemented within 21 calendar days from the declaration of the emergency situation.

B. Review in Advance of Emergency Action

If the emergency action has the potential to affect historic properties, LJCMG shall notify the Signatories and Consulting Parties no less than 7 calendar days prior to the emergency action and provide a plan to address the emergency. The Signatories and Consulting Parties shall have 7 calendar days to review the plan and to respond to LJCMG with an alternate plan. If no Signatory offers an alternate plan within 7 calendar days, then LJCMG may implement the proposed plan. If one or more Signatories offer an alternate plan, LJCMG will consider the alternative plan(s) and will notify the Signatories and Consulting Parties of its intended approach.

Signatories and Consulting Parties shall have 15 calendar days to provide written comments to LJCMG on the emergency action and its effect on historic properties. If a Signatory concludes that a historic property will be or has been adversely affected by the emergency action and mitigation is warranted, then LJCMG will consult with the Signatories to develop an MOA per 36 CFR § 800.6(c).

C. Post-Action Review

If LJCMG determines that the emergency action must be taken in less than 7 calendar days, then it will notify the Signatories and Consulting Party as far in advance as possible of the manner in which the emergency will be addressed. Signatories and Consulting Parties shall have 15 calendar days to provide written comments to LJCMG on the emergency action and its effect on historic properties. If a Signatory concludes that a historic property has been adversely affected by the emergency action and mitigation is warranted, then LJCMG will consult with the Signatories to develop an MOA per 36 CFR § 800.6(c).

D. Immediate Rescue and Salvage Operations

DRAFT

Immediate rescue and salvage operations conducted to preserve life or property are exempt from these and all other provisions of this Agreement.

VIII. DISPUTE RESOLUTION

Should any Signatory to this Agreement object in writing to LJCMG regarding any action carried out in accordance with this Agreement, LJCMG shall consult with the Signatory(ies) to resolve the objection. If LJCMG determines that such objection cannot be resolved after consulting for 30 calendar days or other mutually agreeable timeframe, LJCMG shall forward all documentation relevant to the dispute, including LJCMG's proposed resolution of the dispute, to the ACHP, copying the Signatories and Consulting Parties.

Within 30 calendar days after receipt of all adequate documentation, the ACHP will do one of the following: provide counsel to LJCMG on how to resolve the objection; or, provide LJCMG with comment pursuant to 36 CFR § 800.7(c). ACHP comment shall be taken into account by LJCMG in accordance with 36 CFR § 800.7(c)(4). Any ACHP recommendation or comment will be understood to pertain only to the subject of the dispute. LJCMG's responsibility to carry out all actions under this Agreement that are not subjects of the dispute will remain unchanged.

If the ACHP does not respond to LJCMG regarding the dispute within 15 calendar days, LJCMG may proceed with its proposed resolution of the dispute, and shall notify the Signatories and Consulting Parties accordingly.

Comment [j20]: Recommend including a stipulation for resolving public objections.

IX. AMENDMENT

This Agreement may be amended when an amendment is agreed to in writing by all Signatories. The amendment shall be effective on the date a copy signed by all of the Signatories is filed with the ACHP. ~~This Agreement may not otherwise be amended.~~

Comment [j21]: Should a stipulation be added to allow other Federal agencies to use this PA to fulfill their Section 106 responsibilities?

X. TERMINATION

If any Signatory to this Agreement determines that it cannot or will not fulfill its responsibilities under this Agreement, that Signatory shall immediately consult with the other Signatories in an attempt to develop an amendment per Stipulation IX of this Agreement. If within thirty calendar days, or another time period agreed to by all Signatories in writing, an amendment cannot be reached, any Signatory may terminate this Agreement upon written notification to the other Signatories.

If this Agreement is terminated, then prior to work continuing on the Undertaking, LJCMG must either: execute a new programmatic agreement under 36 CFR § 800.14(b); or, follow the process under 36 CFR §§ 800.3 through 800.7 to individually and separately

review the actions that comprise the Undertaking. LJCMG shall notify the Signatories and Consulting Parties in writing as to the course of action it will pursue.

XI. DURATION

This Agreement shall become effective when executed by the last of the Signatories (Effective Date). ~~Execution of this Agreement by the Signatories, and implementation of its terms, will evidence that LJCMG has afforded the Signatories and Consulting Parties an opportunity to comment on the Undertaking and its effects, provided that further consultation and resolution of potential adverse effects will occur following execution of this Agreement in accordance with its terms, and that LJCMG will thereby have taken into account the effects of the Undertaking.~~

This Agreement shall remain in effect for a period of 10 years. One year prior to its expiration, the Signatories shall consult to determine whether it should be extended through an amendment per Stipulation IX.

XII. ANNUAL REPORTING

On or before January 31 of each year or until the Signatories agree in writing that the terms of this Agreement have been fulfilled, or the Agreement is terminated or expires, LJCMG shall prepare and provide an annual report to the Signatories and the Consulting Parties addressing the following topics: progress in carrying forth and completing Stipulations; any problems or unexpected issues encountered during the preceding year; any changes that LJCMG believes should be made in implementation of this Agreement. LJCMG shall make this annual report available for public review by posting it on the agency's and the Vision Russell websites.

Comment [j22]: Would a monitoring stipulation be appropriate to include?

~~SIGNATURES~~

Execution of this Agreement by LJCMG, ~~LMHA,~~ KHC, and the ACHP and implementation of its terms evidence that LJCMG has taken into account the effects of the Undertaking on historic properties and afforded the ACHP an opportunity to comment.

[signatures follow]

Comment [j23]: Will LJCMG be doing signatures in counterpart?

APPENDIX I:

Comment [j24]: There were references to Appendices 2 and 3 – please make sure to include these.

ACTIVITES EXEMPTED AS PART OF ROUTINE MAINTENANCE OF BAXTER PARK

DRAFT

Consulting Party Feedback

Use the spaces below or attach your comments to this form.

VISION RUSSELL

Your Name (please print): Darnell Farris

Phone: _____

Email: Darnefrr@aol.com

Responsibilities of a Consulting Party:

- Tell the us why these Places are Important to you and the community,
- Share input and propose mitigation options that preserve the history or culture of the community ,
- Share data (including photographs, documents, oral history, etc.),
- Participate/comment on documentation, reports and any other phases of the process,
- Review official documentation and draft reports within regulated timeframes;
- Assist in identifying other consulting parties.

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

As part of the Beecher Terrace Revitalization plans submitted by Metro Louisville for consulting parties, I will comment on the following two(2) areas of development:

1. The Community Park at 9th & Roy Wilkins avenue
2. The Lifelong Wellness Center

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

[see next page(s)]

Please Sign and Date below:

Signed: Darnell Farris Date: 2/18/2018

Submit this form to Cynthia Johnson Elmore at Planning & Design Services, 444 S. Fifth Street, Suite 300, Louisville, KY 40202
Email: Cynthia.Johnson@louisvilleky.gov Phone: (502) 574-2868

Feedback

Your feedback and input are needed!

VISION RUSSELL

You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

* My review is actually a 'mesh' of both the proposed Lifelong Wellness Center, and the adjacent park.

* The existing park is a community asset, and is very well utilized for this part of the city (namely Russell residents). although well kept, the existing infrastructure is not well kept. This includes un-marked basketball courts, practice and formal football fields, tennis courts, etc. The playground equipment is also very minimal, and there is zero picnic areas. As was mentioned in the last community consultants meeting about retaining 'cultural resources' and 'pride', these elements need to be restored. If these functions are restored, then all functions need to be returned to full regulation scale. To do this the existing park should not be reduced, but improved at its existing size.

* So, what does this mean for the Lifelong Wellness center?? It probably means the Wellness Center needs to be pushed back northward to New Liberty Street.

Submit this form to Cynthia Johnson Elmore at Planning & Design Services, 444 S. Fifth Street, Suite 300, Louisville, KY 40202
Email: Cynthia.Johnson@louisvilleky.gov Phone: (502) 574-2868

(2)

Capturing the Past, Cultivating the Future

Darnell Farris/2.18.2018

Feedback

Your feedback and input are needed!

VISION RUSSELL

You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

(cont.)

I will say in this configuration that New Liberty Street be closed off at the 9th Street (Roy Wilkins Blvd.) intersection. The "passive," dead end street would serve as parking for after hour park users, as well as a quieter buffer for seperation of seniors and active park "sport activities."
(See attached plan sketches)

Another long-term planning item as conceived by the last (2) Downtown Plans (Louisville Central Area), was that 9th Street was to become a "Grand Blvd. of High Rise Housing." The current housing stock is (aesthetics aside) boring, monolithic, and mis-directional. This structure should (in my mind), be a semi-hi-rise, with a shared emphasis to all points (especially downtown) — a tower lookout of sorts, incorporated in its design. I think the intended residents of this facility would love the amenity of sweeping views.
(See also attached sketch)

Lastly, the retention of every healthy tree (and inclusion of new ones) should be a major priority for this Park & the 9th Street Corridor.

Submit this form to Cynthia Johnson Elmore at Planning & Design Services, 444 S. Fifth Street, Suite 300, Louisville, KY 40202
Email: Cynthia.Johnson@louisvilleky.gov Phone: (502) 574-2868

Darnell Farris / 2·18·2018

DARNELL FARRIS (COMMENTS) 2/2018

Vision for the Neighborhood – Outcomes from the Planning Process

Creating safe, walkable and engaging neighborhood streets

Environmentally sustainable design

Prioritizing parks and green spaces – making Baxter Square a centerpiece

Establishin… street fronta… major corri…

Bett… …ctivity with the …

…ent

Recreation and swimming facilities to support healthy lifestyles

'Active' streetscape … through front doors, porches, balconies, etc.

New … Commu… serve the nei…

…etter

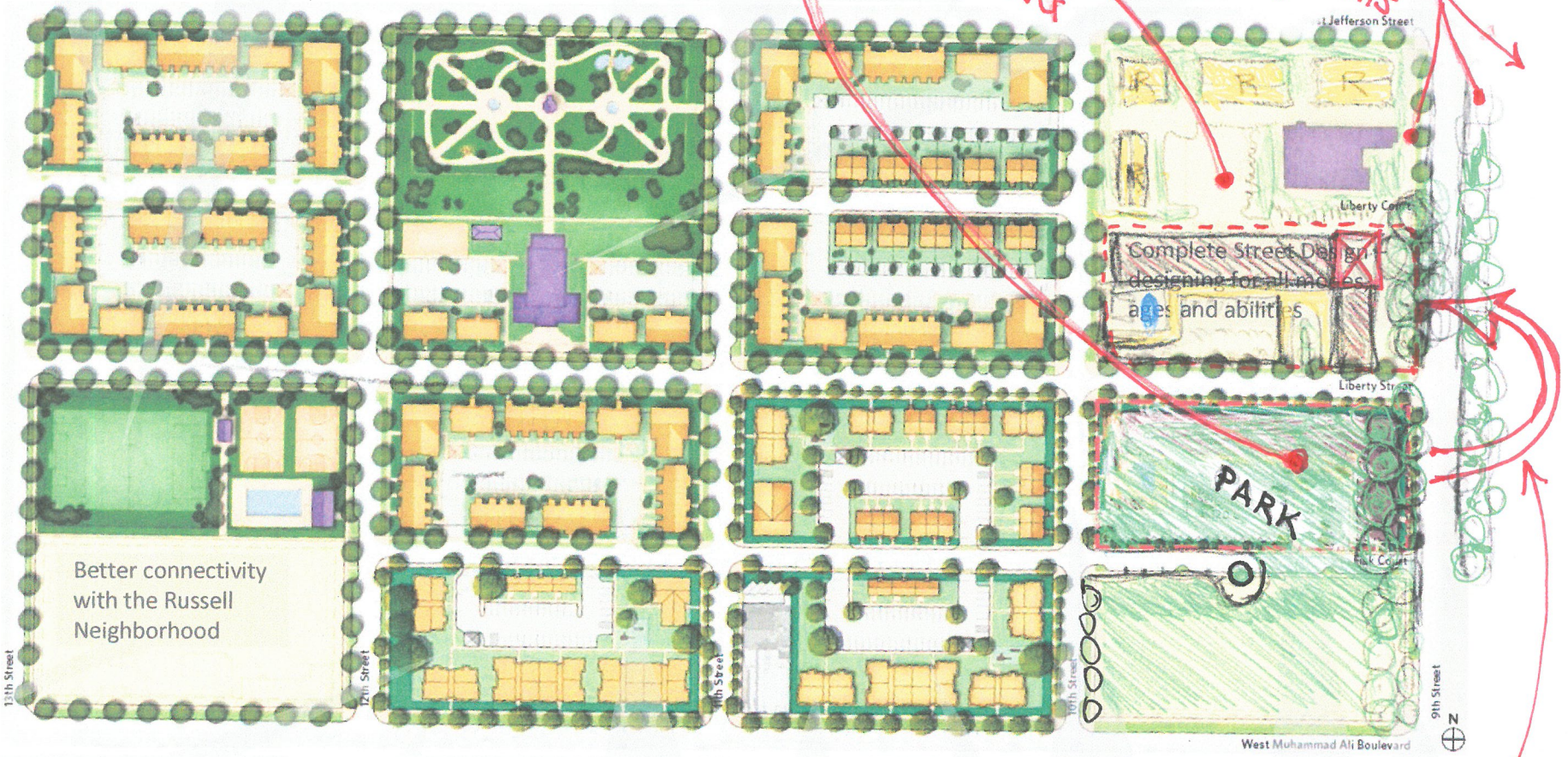
ACTIVE PARK

BASEBALL TENNIS

FOOTBALL

REINFORCE 9th Street W/TREES

SEPARATED PARKING



Retention of existing trees where possible and robust new tree canopy

Making space for playgrounds, green spaces and quiet areas

On street parking for traffic calming and disbursement of parking.

Lifelong Wellness building for 55+ community

Encouraging retail and mixed use design along Muhammad Ali Blvd.

Honoring existing historic resources with sympathetic infill

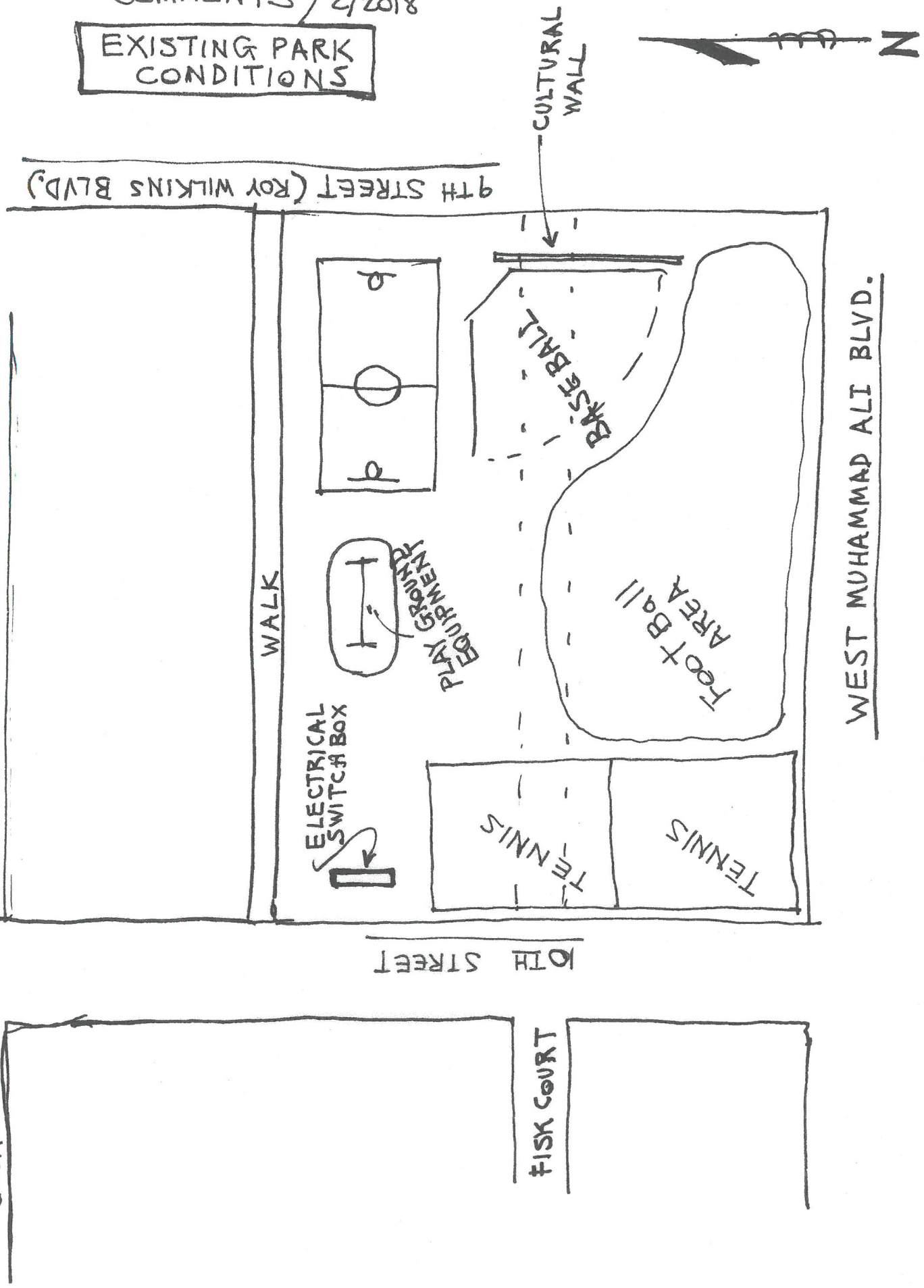
Rich diversity of housing options

Strong mixed-use corner development as gateway to the neighborhood

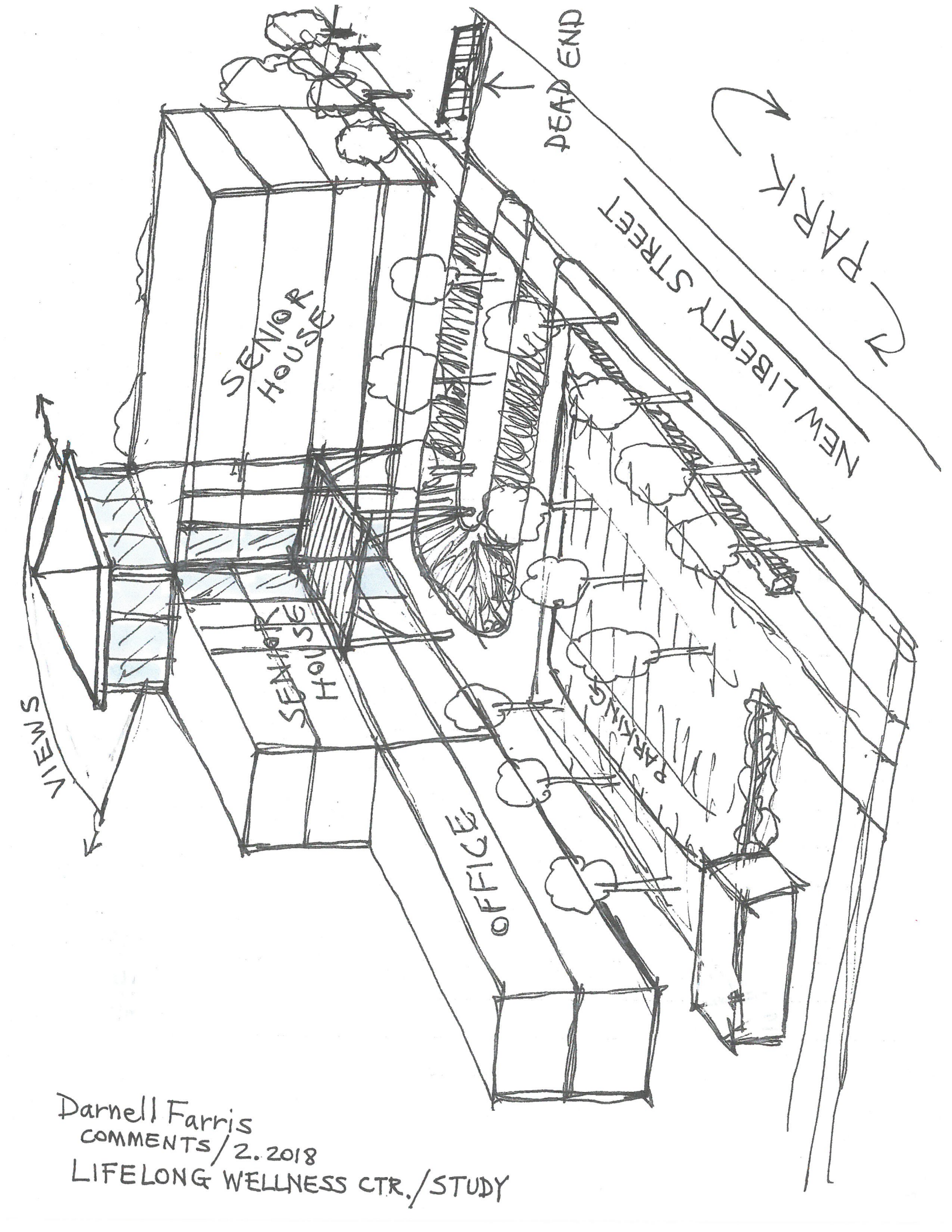
DARNELL FARRIS

COMMENTS / 2/2018

EXISTING PARK CONDITIONS



(B) Basketball Court Relocated to another area within Beecher Zone
Darnell Farris Comments 2/2018
10TH STREET
WEST MUHAMMAD ALI BLVD.
PICNIC AREA
FOOTBALL
PRACTICE FOOTBALL
TENNIS
TENNIS
POOL
LIBERTY STREET
LIFELONG WELLNESS CENTER
PARKING
DRIVE
PLAY AREA
BASEBALL
(B) PICNIC AREA
CULVERT WALL (EXISTING)
9TH STREET (ROY WILKINS BLVD.)



Darnell Farris
COMMENTS/2.2018
LIFELONG WELLNESS CTR./STUDY

PUBLIC PUBLIC
D. Farris
EXISTING
ADDITION
PARKING
W. CHESTNUT
10TH STREET
Concept
10TH & Chestnut
Library EXPANSION
D. Farris 2/2018

Zen REPROGRAPHICS

2/18/2018 RE: Western Branch Library

648 South 8th Street - Louisville, KY 40203
phone (502) 587-1951 fax (502) 587-1954
www.zenrepro.com

from: Darnell Farris

at some point in time the City may think about a bridge to an addition for Western Branch Library per Beecher discussion (artifact display, multi-purpose & multi-media, global archive storage).

A small purchase (6-car parking w/shared disposal) from nursing home, may solve some issues.

Posters · Vehicle Signage · Photo Enlargement · Mounting · Lamination
Color Copies · Large Format Color Prints · Signs · Business Cards · Much More!

UNIVERSITY OF KENTUCKY

W. S. Webb Museum of Anthropology
Office of State Archaeology
College of Arts and Sciences
211 Lafferty Hall
Lexington, KY 40506-0024
(859) 257-8207
Fax (859) 323-1968
www.uky.edu

January 17, 2018

To Whom It May Concern:

The Office of State Archaeology (OSA) would like to submit our concerns regarding the Beecher Terrace Redevelopment Project. Our comments are focused primarily on the two archaeological resources, 15Jf923 and 15Jf923.

Regarding 15Jf923, the archaeological features associated with the nineteenth century occupation of Beecher Terrace, we would like to see a thorough review of archival records relating to this archeological site. This would include documents such as historic maps, census data, and land records. The goal of this review should be to generate a narrative of this location as told via the archival record. We would also like to see the systematic sampling of the archaeological features within Beecher Terrace. The analysis of the materials from these excavations would work in tandem with the archival narrative to tell a more complete story of the history of Beecher Terrace and its inhabitants.

Regarding 15Jf924, the cemetery in Baxter Square Park, it is the OSA's opinion that the cemetery should be left intact and untouched. Signage discussing the presence of the cemetery, its role in the history of Louisville, and its place within the community should be designed and erected. If avoidance of the cemetery is not possible, then its removal should be conducted by qualified archaeologists. All human remains should be examined by a physical anthropologist, and reburial should occur as soon as feasible in an appropriate location near the current cemetery. A marker at the site of the new interments should be erected, and appropriate signage should be placed at the cemetery's original location.

In general, the OSA encourages the inclusion of the community as much as is feasible in the mitigation of the archaeological resources. Possibilities for inclusion would be having opportunities for residents to assist archaeologists, where possible, in the excavations. Staging public wash days near the site could be an additional component to the public engagement with the archaeological resources. A final possibility would be creating an 'artifact trunk' of examples of the kinds of artifacts found during excavations and a lesson plan for using the trunk in either a

From: Kimberly Penrod
To: Johnson, Cynthia E
Subject: RE: Request for comment on Phase I/II Archaeology Report/Research Questions/ Kentucky
Date: Wednesday, March 28, 2018 11:03:29 AM
Attachments: image002.png
image003.png

Cynthia,

Very interesting project!

The protection of our tribal cultural resources and tribal trust resources will take all of us working together.
We look forward to working with you and your agency.
With the information you have submitted we can concur at present with this proposed plan.
Our main concerns at the Delaware Nation on these types of projects are as follows:

1. Keeping a 50-100 ft (at least) area of protection around known sites.
2. Maintaining the buffer area and not allowing heavy equipment to impact these areas. Compression is an issue of concern for us.
3. Protection of indigenous plants and/or re-introduction of the indigenous plants to the area is important to the Delaware Nation. Many of these are considered Traditional Cultural Properties for our people.
4. And if something is found, halting all work, contacting us within 48 hours and when work resumes discussion of a monitor if needed.

As with any new project, we never know what may come to light until work begins.
The Delaware Nation asks that you keep us up to date on the progress of this project and if any discoveries arise please contact us immediately.

Our department is trying to go as paper free as possible. If it is at all feasible for your office to send email correspondence we would greatly appreciate.

If you need anything additional from me please do not hesitate to contact me.

Respectfully,

Kim Penrod
Delaware Nation
Director, Cultural Resources/106
Archives, Library and Museum
31064 State Highway 281
PO Box 825
Anadarko, OK 73005
(405)-247-2448 Ext. 1403 Office
(405)-924-9485 Cell
kpenrod@delawarenation.com

Neighborhood
Planning &
Preservation, Inc.

1527 Highlands Avenue P.O. Box 4731 Louisville, KY 40204 -0731 E-Mail: nppkentuckiana@gmail.com

January 17, 2018

Before addressing the information presented at the December 11th Consulting Parties meeting (i.e., the "Vision Russell" Section 106 process pertaining to Beecher Terrace), I should provide context. Though I had accepted the invitation to participate, I had decided not to attend. The City's abuse of "public participation" in recent years has been criticized by community members who, after "participating" in similar "processes" for other projects, felt exploited and/or ignored.

Such is the serious credibility problem that Louisville Metro has. It was only because several individuals from various communities—independent of one another-- urged me to be in attendance that I went.

So, I did attend the December 11th meeting and plan to attend all that remain. However, like other meetings of similar intent, the presence of Metro staff and various governmental officials far exceeded the number of community members who are genuine historic preservation/community advocates. The presentation and displays were compelling in what they did and did not represent. For example:

1. When Ms. Dunlap noted that Metro was "serious" about historic preservation, how could one not recall decades of aggressive demolition & other practices suggesting the contrary? Who can ignore the city's poor stewardship of historic structures it owns? What about the maze of confusion the community faces when seeking assistance from a city that claims to "love our history", but clearly doesn't? Within weeks of the December 11th meeting alone, dozens of demolition plans were announced for historic structures though out the Metro area—including the historic I. Willis Cole home in the Russell neighborhood. The major disconnect here is say it all.
2. On a positive note, it was gratifying to hear the various consultants (many from out of town) confirm what local historians, archaeologists, neighborhood advocates and preservationists had already expressed. The historic/architectural /cultural significance of Baxter cemetery, Our Merciful Savior, St. Peter's, the Baxter Community Center Building--and Beecher Terrace itself-- has always been a source of pride but now a source of worry.
3. Efforts to project a respect for Russell's history included slick publications, photographs, brochures for training programs gone awry, etc. Those who worked hard to make Russell a preservation district in 2003, those who have witnessed 'demolition by neglect' by speculators who neither live in the area or care, those who have made their home in a community, now destined to be destroyed…ALL are dismayed as more of the same occurs under the guise of respect for Russell history and "progress".

With identical fanfare, Iroquois, Clarksdale, Park-Duvall and Shepherd's Square were levelled and to what end? Crime, lack of economic opportunities, affordable homes for families—all remain serious deficits in neighborhoods destroyed and then made over. But beyond that, new construction that few will return to, historic names on street signs, banners and historic markers only underscore the permanency and depth of our collective loss. This is history our children should but will never know. It is a history the Russell neighborhood nurtured, despite chronic disinterest of those who now extol its richness---just as bulldozers were poised to erase what's left once and for all.

Sincerely,

Martina Kunnecke

Martina Kunnecke
Cc: file

From: Charles Dorsey <dorseyphotos1@gmail.com>
Sent: Wednesday, January 17, 2018 2:12 PM
To: Johnson, Cynthia E
Subject: BEECHER TERRACE BOOK PROJECT

i'm writing to express my support of the proposed book project as a mitigation project for the beecher terrace redevelopment project. while i was unable to attend the consulting parties meeting on dec 17-2017 i'am familiar with the work of the louisville story program and believe that they would do a great job of leading a book project that would enable people with connections to beecher terrace (like myself i lived there for the first seven years of my life and have lived in russell for almost my entire life) to develop a book that documents the rich layers of history in that historic community. i have already had conversations with darcy thompson of the LSP about this project idea and am committed to collaborating with LSP should the project get funded. thanks bud dorsey

TO: Cynthia E. Johnson
Cinder Miller

FROM: Cheri Bryant Hamilton
District 5 Councilwoman

RE: Comments for Beecher Terrace project

DATE: January 17, 2018

As a Section 106 Consulting Party member I am extremely pleased to write in support of a book project proposed on the Russell area in conjunction with the Beecher Terrace Redevelopment Project by the Louisville Story Program. I am very familiar with the fine professional quality books that have been produced by Darcy Thompson through the Louisville Story Program (LSP). In 2014, LSP produced and published their first book, *Our Shawnee,* which was written by eight students from the Academy at Shawnee about their lives growing up in the Shawnee and Portland neighborhoods of West Louisville in the 5th District that I represent. This project promoted the students' personal growth and helped promote dialogue among residents all across this community. Their second book project was *I Said Bang! A History of the Dirt Bowl* in Shawnee Park, which started in 1969. The Dirt Bowl originators photographs and participants stories were included in the book. Several photographs of West Louisville events from the Dirt Bowl and *Our Shawnee* are memorialized in the windows of a new retail store on W. Market St. which were taken by the subject of their 3rd book published in 2017, *Available Light: Louisville Through the Lens of Bud Dorsey* about noted Louisville black photographer, Bud Dorsey.

I was born in the Russell neighborhood, attended Church of Our Merciful Savior on what was then W. Walnut Street, and have fond memories of going to the movies, and visiting my father's first medical office at 719 W. Walnut Street. I can say without hesitation that LSP will work with a sense of urgency and passion to record the proud history of the Russell neighborhood and the Beecher Terrace housing development present and former residents and the surrounding landmarks. The stories must be told, uncovered and celebrated. The legacy of West Louisville Russell's residents and its institutions, the struggles and triumphs must be more than just photographs of what was, but an oral history lesson or documentary which can be included in the cultural preservation of the legacy of the historic black neighborhood and preserved at the Louisville Central Community Centers and the Kentucky Center for African American Heritage for the entire Louisville community for generations to come to know their proud story.

I am confident that the book project proposed by Darcy Thompson and the Louisville Story Program will serve as a worthy mitigation project.

If you need any further information, please advise.

From: choice@lmha1.org [mailto:choice@lmha1.org]
Sent: Wednesday, January 17, 2018 4:49 PM
To: Chloe Quiroga
Subject: New submission from Consulting Party Feedback

Name

Martina Kunnecke

Phone

(502) 295-1763

Email

nppkentuckiana@gmail.com

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

Since "mitigation activities" are invariably promised but not delivered in West Louisville, a better course would be to engage local expertise to preserve, update and re-use what exists. Instead of "new resources" how about re-building the commercial capacity for local entrepreneurs that was lost with each wave of "urban renewal"? How about committing resources to help home-owners stay in and improve their properties? These represent ways to rebuild the community, revive and support the old Russell spirit. Offering frills that has no relationship to the community's heritage and promise is an empty gesture to the community that will be disrupted for years, uprooted and unlikely to be able to return.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

The better question would be, what does the community have to teach Louisville Metro about historic preservation related to Beecher Terrace and the Russell neighborhood? Obviously a lot. Engage with the long-term leaders and community members who truly love Russell. Promoting Center for Neighborhood (employees? associates?) as the leaders for a neighborhood --that has long had its own-- is an insult to the community. Russell's own historic preservation efforts has never really has support from Louisville Metro. A flurry of hastily composed books and photos is no substitute for genuine support of a community whose history speaks for itself.

Your feedback and input are needed! You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

Everyone agrees that improvements are needed in Beecher Terrace. But no one I have encountered have favored tearing Beecher Terrace down. The myth that demolition of housing projects and replacing them with massive development results in stronger, more prosperous or safer communities has been disproven numerous times (Clarksdale, Iroquois, Park DuValle and Shepherd's Square). In each case, the loss of history and culture could not be replaced by changing street names, promising a pool or erecting a new building. It is sensitivity and respect that helps preserve the history and culture of any neighborhood---not bulldozers and months of new construction. Not empty promises that no one will remember 5 years from now.

From: choice@lmha1.org [mailto:choice@lmha1.org]
Sent: Wednesday, January 17, 2018 6:54 PM
To: Chloe Quiroga
Subject: New submission from Consulting Party Feedback

Name

Martina Kunnecke

Phone

(502) 295-1763

Email

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

Since "mitigation activities" are invariably compromised and not delivered as intended in West Louisville, a better course would be to engage local expertise to preserve, update and re-use what exists. Instead of "new resources" how about focusing on empty lots in Russell to re-build the commercial capacity for local entrepreneurs that has eroded with each wave of "urban renewal"? How about committing resources to help home-owners stay in and improve their properties? These represent ways to rebuild the community, revive and support the old Russell spirit. Offering frills that has no relationship to the community's heritage and promise is an empty gesture to the residents who will be disrupted for years, uprooted and unlikely to be able to return.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

The better question would be, what does the community have to teach Louisville Metro about historic preservation related to Beecher Terrace and the Russell neighborhood? Obviously a lot. Promoting Center for Neighborhood (employees? associates?) as the leaders for neighborhoods --that have long had their own-- is an insult to the community. Russell's own historic preservation efforts were never really respected by Louisville Metro--this administration nor the last. A flurry of hastily composed books at the 9th hour and photos of structures that have LONG needed care---is no substitute for the genuine support this community-- whose history speaks for itself-- has deserved but NOT had to date.

Your feedback and input are needed! You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

• Everyone agrees that Beecher Terrace needs improvements. Having relative that grew up there, I have spent considerable time chatting to current and past residents. In fact, most of the signatures on NPP's petition to save the Water Company Building came from Beecher Terrace, Smoketown and other parts of Russell/Portland. This project frequently came up. No one we encountered favored tearing Beecher Terrace down. The historic significance of public housing in the black community as a positive is poorly understood outside the community.
The feeling that Vision Russell is being rammed through is prevalent. That being said, people in the area care about their neighborhood, its legacy . They are critical about the onslaught of downtown development that will not only continue to ignore their needs, but will now uproot them. They have Clarksdale, Iroquois, Park DuValle and Shepherd's Square as recent examples. In each case, the loss of history and culture was not satisfactorily 'mitigated' by changing street names, promising a pool or erecting a new building. It is ongoing sensitivity, community support and respect that helps preserve the history and culture.

From: kfields502@gmail.com on behalf of Kevin Fields <kfields@lcccnews.org>
Sent: Tuesday, January 16, 2018 7:48 PM
To: Johnson, Cynthia E
Subject: Russell book project by Louisville Story Program

Dear Cynthia,

I'm writing in my capacity as a Consulting Party, as someone who grew up in Beecher Terrace, and as someone who works full-time in the Russell neighborhood (as President and Chief Executive Officer of Louisville Central Community Centers) to share a comment regarding the Beecher Terrace Redevelopment Project for the current comment period.

Regarding mitigation ideas, I would like to register my support for a book project in which residents are provided the opportunity and necessary support to develop a professional-quality book that documents the incredible history of this community. I am familiar with the work of the Louisville Story Program, and think that they have the experience and skills to facilitate such a project culminates in a publication-worthy book that the community will be proud of for years to come. I also appreciate that the process by which the Louisville Story Program facilitates their book projects strengthen bonds within the communities with which they partner and creates new connections and opportunities for the authors and their families and neighbors. Furthermore, I am impressed with how they partner with educators to design companion curricula and facilitate the teaching of their books in schools in our community.

The Louisville Story Program's book *I Said Bang!: A History of the Dirt Bowl*--in which they spent two years working closely with 37 members of Louisville's playground basketball community to help them document their history--has been recognized by the American Association for State and Local History as one of two recipients for the prestigious History in Progress Award and one of four recipients of a Leadership in History Award in the community engagement category. That book was also recognized by the Kentucky Historical Society with a Kentucky History Award in the publication category. I am confident that a book project led by the Louisville Story Program would yield similarly excellent results and serve as a worthy mitigation project.

Thank you for considering this comment.

Kevin Fields

--

Kevin E. Fields, Sr.

President/Chief Executive Officer
Louisville Central Community Centers, Inc.
1300 West Muhammad Ali Blvd.
Louisville, KY 40203

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Name

Kelly Kinahan

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What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

Mitigation activities should focus on the social and cultural significance of historic resources throughout the Russell neighborhood, rather than relying solely on the high standards of physical, material integrity that are often central to traditional historic preservation practices. Based on my understanding of the Russell neighborhood, there may be fewer buildings with high architectural value and material integrity, but there are likely vast resources that reflect the neighborhoods broader heritage and cultural significance. In other words, mitigation activities should apply a broad understanding of heritage and historic resources and should actively work towards minimizing architectural bias.
Understanding the specifics of the social and cultural significance must come from residents of Beecher Terrace and the larger Russell neighborhood. Engaging the community and asking these questions should extend beyond the Section 106 consulting parties' process. Metro should support and facilitate continued engagement around the historic, social, and cultural heritage within the neighborhood and should bring these questions/concerns to the community (through existing local organizations/initiatives), in addition to the ongoing section 106 process (where the onus is on residents to come to meetings and voice their opinion). Rather than relying on traditional windshield survey methods that require trained experts, resources identification should be rooted in community-based identification processes. Some potential models for this type of approach include the Detroit Historic Resources Survey (https://datadrivendetroit.org/detroit/2613/), Scout Muncie (https://scoutmuncie.wordpress.com/), and PlaceEconomic's ReLocal field survey tool (http://www.placeeconomics.com/resources/a-way-forward-strategies-and-tools-for-addressing-vacancy-in-little-rock/). In terms of new resources, I would also advocate for an extensive oral history project to gather information from neighborhood residents about important social and cultural heritage in Russell and understand how the process of preservation should be carried out in Russell to meet the specific needs of this neighborhood.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

Nationally, historic sites related to African Americans and other marginalized groups are underrepresented.
A potential model for documenting and prioritizing historic sites in African American communities is the Durham Documentation of African-American Historic Sites (http://preservationdurham.org/index.php/durham/african-american-heritage/). Los Angeles' SurveyLA project (https://preservation.lacity.org/survey) is another potential model, which highlights important thematic events that connect to African American history and culture.
This Section 106 review process is an important opportunity to begin to think about how these sites are preserved, acknowledged, and celebrated in Russell, West Louisville, and Louisville Metro. Ideally, this preservation work in Russell, along with the work of other recent preservation initiatives in Louisville, could serve as a launching point for a broad-based initiative that prioritizes the

From: choice@lmha1.org [mailto:choice@lmha1.org]
Sent: Tuesday, January 09, 2018 4:57 PM
To: Chloe Quiroga
Subject: New submission from Consulting Party Feedback

Name

Natalie Woods

Phone

(502) 313-1425

Email

natalie.woods@lfpl.org

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

Western Archives Digitization
To have all loose items digitized and made accessible to the public via a website dedicated to the Archives specifically and updated when new materials are added. This would require special equipment, such as a large scanner and possible computer software to scan each item that is currently stored in the Western Archives.
To help with the upkeep of the Archives, such as materials needed to use for the protection of items stored and to preserve them for future use.

Beecher Terrace Collection
To add information that is being collected currently during the Beecher Terrace project, to the archives, given that it is close proximity to the Western Library and is a part of its history as well.

Traveling or Remote Exhibits
To have a small collection of items from the archives that can be used for outreach purposes when speaking to others about what Western has to offer and to help advertise the existence of the Archives to the public.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

Invest in making the Western Archives more accessible to the public in different formats. Also, taking data collected from Beecher Terrace and adding to the Western Archives to help make it accessible to the general public.

Your feedback and input are needed! You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

The Western Archives are currently under utilized and I would like to see the profile raised and used more by the community at large.

I look forward to discussing these items further at the next consulting meeting.

Consulting Party Feedback

Use the spaces below or attach your comments to this form.

Your Name (please print): R.C. Weber

Phone: 502-836-7661

Email: 66carweber consulting.org

Responsibilities of a Consulting Party:

- Tell the us why these Places are Important to you and the community,
- Share input and propose mitigation options that preserve the history or culture of the community ,
- Share data (including photographs, documents, oral history, etc.),
- Participate/comment on documentation, reports and any other phases of the process,
- Review official documentation and draft reports within regulated timeframes;
- Assist in identifying other consulting parties.

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

Appropriate marker at 12th/Broadway (NE corner) — see attachment. Commemoration is applicable, preservation is not.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

Requesting community input is a good start.

Please Sign and Date below:

Signed: R.C. Weber Date: 12/11/17

Location: 12th/ Broadway (NE corner)

Historic importance: Site of one of the 20th century's most recognizable photos (Breadline, Margaret Bourke-White, *Life*, 02/15/1937)

Current status: Stewart's Pawn Shop parking lot

Preservation: Not applicable. Broadway Liquors building is no longer standing.

Commemoration possibilities:

1. Historic marker
2. Reproduction of the billboard on the side of Stewart's Pawn Shop (with owner's consent)

Caveat: Check for any changes in location of 12th/Broadway intersection since 1937.

WAYSIDE CHRISTIAN MISSION
120 West Broadway
Louisville, KY 40202
P.O. Box 7249
Louisville, KY 40257-0249

Randall C. Webber, Ph.D., CBT
Director, Development
502-836-7661
randy.webber@waysidechristianmission.org

There's No Way Like the American Way: The Creation of an Iconic Image

In 1937, newspapers described important events primarily by textual means. Photographs, for most newspapers, served as ancillary material to illustrate the text and accentuate its dramatic features. The emerging medium of the news magazine, however, gave the visual aspect of communication a role equal to that of the text. This movement was led by *Life*, a magazine that published its inaugural issue only a few months before the flood.

On February 1, 1937, after the floodwaters subsided and relief efforts began in earnest, *Life* sent Margaret Bourke-White, the first photographer the magazine had hired, to Louisville to cover the devastation in the flood's aftermath. Some of Bourke-White's photos appeared in a feature story in the magazine's February 15, 1937 issue. Leading off the story was a photo of African American residents waiting in line at Broadway Liquors, 1133 West Broadway (northeast corner of 12th and Broadway), for assistance. Directly behind the line of applicants was a billboard showing a happy, apparently well-to-do, Caucasian family riding in a well-appointed vehicle. Above the family appeared the following caption: *World's highest standard of living: There's no way like the American way*. By the mid 1970's, this photo had become one of the most recognizable images of the twentieth century.

The image that eventually became famous was not Bourke-White's initial photo of the scene at Broadway Liquors. The three views available to me suggest that the image represents the culmination of a series of photos. The positions of the lady with a rectangular, wicker basket in two of the photos indicate that Bourke-White was driven westbound on the north side of Broadway. When her vehicle stopped on the 1100 block, she disembarked, walked westward along Broadway to a position roughly parallel to the store's corner post, and shot her first image (2/1/37-1). She then proceeded northbound on Twelfth Street and shot the famous photo with the billboard directly in the background (2/1/37-2). The next day, according to Getty Images' files, she returned and shot the same scene from a point in the intersection, placing the billboard in the background diagonally (2/2/37). The famous photo appears in the *Life* magazine on display, and the final one with the billboard in the background diagonally is exhibited on the wall.

On February 8, 1937, a local photographer with the surname Bailey, possibly *Courier-Journal* photographer George Bailey, shot a wide-angle view of the relief line (2/8/37) from the southwest corner. Bailey evidently approached the scene from a different direction, either northbound along 12th Street or eastbound along the south side of Broadway. This photo, exhibited here as well, provides a larger visual context for Bourke-White's closely framed images.

We thank the following organizations for their assistance with the Broadway Liquors portion of the exhibit:

- **Filson Historical Society**, which preserved the wide-angle image, made it available for display, and provided the tentative identification of George Bailey as the photographer,

- **Getty Images**, which preserved three of Bourke-White's images and made the 2/2/1937 photo available for display, and

- **YouthBuild Louisville**, which made its faculty and students available for the replication of the Broadway Liquors images at a building situated similarly on the northwest corner of College and Preston Streets.

LIFE

WORLD'S HIGHEST STANDARD OF LIVING

THE FLOOD LEAVES ITS VICTIMS ON THE BREAD LINE

Name

Darcy Thompson

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(502) 298-0238

Email

darcy@louisvillestoryprogram.org

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

I would like to register my strong support of an in-depth effort to richly document the history of Beecher Terrace and the Russell neighborhood. I am particularly interested in seeing that work yield a publication-worthy book that can subsequently be read and discussed throughout Louisville for years to come, and I think it is important for such a book to be authored by people who have strong ties to that community.

I am the director of the Louisville Story Program, a nonprofit that partners closely with people in Louisville whose voices and stories we don't get to hear often enough to help them write and publish books about their lives and communities. We would be thrilled to facilitate the process for Beecher Terrace and the Russell neighborhood: recruiting authors from the community, supporting their writing efforts, supporting their interviews with their neighbors, gathering historic photographs, collaboratively editing the raw material, and publishing and promoting the resulting book. We have very high standards, and we understand that in order to produce a world-class book that the Beecher Terrace community (and Russell community more broadly, and Louisville even more broadly) is proud of, a book that won't just sit on a shelf but that will be avidly read and discussed in people's homes, in local schools, and other places in our community for years to come, a lengthy, complex process in which we conscientiously build and maintain trust with our collaborators is necessary. We are prepared to lead this work.

The previous Louisville Story Program book project with the most similarities to a project like this is I Said Bang!: A History of the Dirt Bowl. That book was awarded two 2017 Leadership in History awards from the American Association for State and Local History (AASLH): one for civic engagement (only four recipients nationally) and a History in Progress Award, which is the organization's highest honor other than their award for lifetime achievement. Our project was one of only two recipients of the HIP award in 2017, and the first Kentucky-based project to ever receive that award. In addition, the Kentucky Historical Society selected the book as a recipient of a 2016 Kentucky History Award in the publication category. We know what it takes to produce a book that meets such high bars of excellence in history, and would be honored to collaborate closely with community members on a book project about Beecher Terrace and the Russell neighborhood.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

(Note: I do not have a good understanding of what Metro Louisville is currently doing or has done in the past, so this is not a critique but rather a statement of what I think works.) Spend as much time as possible with people in the community, listening to what they have to say about what they think is historically significant and worth preserving in their communities. While hosting formal conversations is valuable, I suspect that Louisville Metro can get a lot of valuable input in other day-to-day contexts. If preservation initiatives align with the priorities and hopes of residents and barriers to participation are removed or reduced, community members are more likely to get involved.

Your feedback and input are needed! You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

I would also like to express my support for better preservation of items currently stored in the Western Library archives, and for having those archives digitized and made accessible to the public. I also support the idea of developing a small traveling exhibit of items in the Western Library archive to help draw people to the library and its archives.

Consulting Party Feedback

Use the spaces below or attach your comments to this form.

Your Name (please print): Darcy Thompson

Phone: 502. [illegible] 8

Email: darcy@louisvillehistoryprogram.org

Responsibilities of a Consulting Party:

- Tell the us why these Places are Important to you and the community,
- Share input and propose mitigation options that preserve the history or culture of the community ,
- Share data (including photographs, documents, oral history, etc.),
- Participate/comment on documentation, reports and any other phases of the process,
- Review official documentation and draft reports within regulated timeframes;
- Assist in identifying other consulting parties.

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

In-depth engagement with Beecher Terrace/Russell residents (and people with strong ties to the community) to facilitate their development of a book documenting the rich layers of history in the community. Concomitant exhibit, film, or other projects would also be wonderful.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

I'm unfamiliar with current community involvement efforts, but in general it's ideal to spend lots of time reaching out to people in the community, and doing lots of listening.

Please Sign and Date below:

Signed: [signature] Date: 12/11/17

Feedback

Your feedback and input are needed!

You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

I THINK IT WOULD BE REALLY EXCITING TO HAVE ANY CULTURAL / HISTORIC MITIGATION PROJECTS (BOOKS, EXHIBITS, ETC.) TO BE DEVELOPED BY RESIDENTS OF THE COMMUNITY

I ALSO THINK IT WOULD BE GREAT TO IDENTIFY + DOCUMENT SITES THAT ARE CURRENTLY BEING OVERLOOKED AS A FRONT PORCH THAT WAS A MAJOR COMMUNITY HUB FOR TRAMPLE.

(1)

Consulting Party Feedback

Use the spaces below or attach your comments to this form.

VISION RUSSELL

Your Name (please print): Darnell A. Farris

Phone: [redacted]

Email: [redacted]

Responsibilities of a Consulting Party:

- Tell the us why these Places are Important to you and the community,
- Share input and propose mitigation options that preserve the history or culture of the community ,
- Share data (including photographs, documents, oral history, etc.),
- Participate/comment on documentation, reports and any other phases of the process,
- Review official documentation and draft reports within regulated timeframes;
- Assist in identifying other consulting parties.

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

1 – Retention of Healthy historic tree canophy at least on street and easement rights-of-way.

2 – Retention of at least 1 Residential Housing building as a historical reference/interpretive piece

3 – No expansion of Baxter Community Center footprint in Baxter Park (due to historic cemetery underneath)

4 – Maintaining existing building setback (residential feel behind tree-scape, not set at sidewalk)

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

1) – Maybe by showcasing the Baxter Cemetary as a Metro Louisville tourist stop, and not just a historical marker point.

2) – Before these project housing residences became infamous for crime, they were a proud neighborhood. For those older residents who pass on stories to their kids, there should be physical references to that prior history.

Please Sign and Date below:

Signed: Darnell Farris Date: 1/15/2018

Submit this form to Cynthia Johnson Elmore at Planning & Design Services, 444 S. Fifth Street, Suite 300, Louisville, KY 40202

Email: Cynthia.Johnson@louisvilleky.gov Phone: (502) 574-2868

Capturing the Past, Cultivating the Future

Darnell A. Farris
1/15/2018
(2)

Feedback

Your feedback and input are needed!

VISION RUSSELL

You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood.

(1) As for expansion of Baxter Community Center, instead of expanding the physical building, thought should be given to creating public annex buildings on the commercial fringes of the development — within the project boundary.

(2) Baxter Park walking trail could have historical markers noting famous 'Louisvillians' or 'Events'. It is supposedly an Olmsted Park Design, so (of course) Landscaping or attention to the natural landscape created, should be highlighted.

(3) The Muhammad Ali corridor boundary as the historical 'old Walnut Street' corridor. This was a connecting commercial & residential street between downtown and West Louisville. The cultural impact was strained when Federal Urban Renewal tore down alot of the building infrastructure during the 1960's – 1980's. A great neighborhood can only survive for so long without the 'connectivity' of its City Center.

(4) Recognition of the newly created Russell Neighborhood Urban Renewal Design Guidelines, as aids in both development of new construction, and as guidelines for renovation of older, historic building stock.

Submit this form to Cynthia Johnson Elmore at Planning & Design Services, 444 S. Fifth Street, Suite 300, Louisville, KY 40202
Email: Cynthia.Johnson@louisvilleky.gov Phone: (502) 574-2868

Capturing the Past, Cultivating the Future

(over)

FEEDBACK (CONTINUED)

(5) One of the elements which made our local Housing Authority so great over the years was to put people inside affordable housing units. These 1930's-1940's structures were built ahead of their time.

In none of the historical housing projects, where [redacted] there any interpretation of the them carried forward to the newer, modern re-developments. The [redacted] failure to institute this element hurts both the legacy of the Local Housing Authority, and crippled the spirit of the once proud neighborhood these buildings formed.

"One cannot return to a neighborhood which is not there anymore....!"

— Darnell Farris

(6) An effort to form (or reinforce) social service expansion of buildable sites adjacent [redacted] to the two notable religious institutions within the Beecher Terrace boundaries:

a. St. Peters United Church of Christ
b. Church of our [redacted] Merciful Savior (Locally listed Preservation Site)

(7) All commercial Buildings along 12th-13th Street and along West Jefferson Street should be thought of as future residential support (if opportunity

FEEDBACK (CONTINUED)

(7) cont. for purchase as part of this development. [redacted] Hazardous uses of existing commercial entities should not be expanded so close to residential

(8) Every opportunity to interpret site as a tours route should be explored per printed material labeled: Vision Russell, a Roadmap for the Future

Name

Jamesetta Ferguson

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Email

molovillage@att.net

What are you commenting on today?

Report: Cultural-Historic Survey of the Proposed Demolition of Beecher Terrace More specifically on the survey's assertion below: "Corn Island recommends that that the proposed demolition of the Beecher Terrace public housing development will have an Adverse Effect on JFWR-1749 (St. Peter's German Evangelical Church), JFWR-1752 (Church of Our Merciful Savior), and JFWR-3796 (Baxter Community Building) as they have served the Beecher Terrace and Russell neighborhoods."

Please provide your comments below:

St. Peters German Evangelical Church, now St. Peter's United Church of Christ, has been located on West Jefferson Street between 12th and 13th Streets since 1895. The congregation, founded in 1847, was created to serve the German population in West Louisville. The church sanctuary was built by the congregation and dedicated in 1895.

As noted on Page 67 of the Survey, the church was listed in 1980 on the National Register of Historic Places. The National Register for Historic Places Inventory – Nomination form highlighted the Gothic Revival architectural style and the detailed works of prominent Louisville architectural firm, Clarke and Loomis, as well as St Peter's role in serving the German Community in West Louisville through WWII as reasons for listing this site on the National Register. The congregation is committed to protecting the historically significant sanctuary and has taken several steps to try to ensure that the building stands as a beacon to the Russell community (discussed in later paragraphs).

However, the Survey also argues the following on page 67.

It could also be argued that JFWR-1749 has another period of significance in the late-20th/early-21st centuries as it served the Beecher Terrace, and also the Russell neighborhood. After World War II, as the neighborhood shifted from its original German community, the church began to serve the Russell neighborhood and Beecher Terrace. It continues this mission today, providing services for those in need.

We would like to provide additional context to the discussion of St. Peters serving a significant role in the community of Beecher Terrace and broader Russell post-WWII. Beecher Terrace was originally constructed to provide modern, updated low-income housing to predominately African-Americans residents living in deplorable conditions. It was noted that public housing in Louisville was an attempt to "clear slums." (Survey, page 14). The resident population continued to shift in the 1960's though 1980's. As the neighborhood began to transition and the German community within West Louisville began to decline, church membership continued to be predominately comprised Germans and German-American. In the 1950's the church had active membership of close to 1,000 members. The members were primarily of German descent. Ministry was done inward, with outward ministry limited to those of German descent. All services were segregated. Slowly but surely membership began to decline by 1972 the congregation had dropped to 272 and by 2005 membership had declined to 15 members of German descent; 12 over the age of 80 and 3 in their mid-50's. Of the 15, two left because they did not want to integrate the church and do outward ministry in the Beecher Terrace area. I was brought in in June 2006 by an interim pastor who had a desire to integrate the church, but did not culturally know how to do ministry in the area. In December 2006, I was called as Pastor of St. Peters and asked the remaining members to keep the church open, so we could reengage with the local community, specifically the residents of Russell and Beecher Terrace. It was during this time that ministry and missions began to be formed to address the physical, financial and educational needs of those in the Russell community. In 2014, we temporarily moved services out of the sanctuary at St. Peters to allow us to continue to minister to the community while we began to develop a plan to rehabilitate St. Peters. Our move to the Russell Plaza on 16th and West Jefferson how given us the opportunity to expand our services throughout Russell. Since 2007 our congregation has exploded to 250 members and is now interracial and intergenerational. We acknowledge and

continue to honor the important history of this church in the late 19th through mid-20thcentury for the German-American community in West Louisville. The church's role in actively serving Beecher Terrace and the surrounding community is a relatively new phenomenon in the 21st Century. We continue to focus our ministries on Beecher Terrace and Russell, while broadening our community footprint through our community development organization, Molo Village CDC. We are adapting and growing even deeper roots in Russell. It is our belief that the demolition and revitalization of Beecher Terrace will do nothing but have a positive effect on the legacy of St. Peter's German Evangelical Church (St. Peter's UCC).

You may share insights, comments or make suggestions on anything related to preserving the history and culture of Beecher Terrace or the Russell neighborhood below:

From the inception of The Village @ West Jefferson project, St. Peters and its community development partner, Molo Village CDC, have sought to engage various stakeholders in conversations about this historic community, including community needs, current and planned redevelopment efforts, and the implications of these issues on our site layout and building design. Our goal has been to make sure that The Village @ West Jefferson project honors the design and history of St. Peters sanctuary and the historic character of the surrounding community while constructing a building that serves the transforming needs of the residents of Russell. Early on, the congregation decided to separate the church parcel into two lots. St. Peter UCC will retain 1225 W. Jefferson as their worship space, while 1219 W. Jefferson will be developed as The Village @ West Jefferson. We engaged with the local historic preservation community about the significance of St. Peters and those key design elements that make the building a significant asset to the late 19th / early 20th Century architectural history. Throughout the rezoning process we held formal and informal meetings with local residents, businesses, and government agencies to invite comment on both our building design and project purpose. To date, we have received nothing but compliments on everything from building design elements to target tenants to overall project purpose. We credit this support to the early work that we did in garnering stakeholder buy-in.

What mitigation activities would you like to see Louisville Metro perform to celebrate and acknowledge the legacy of Beecher Terrace and the Russell neighborhood? What new resources would you like to see created from this process?

We would like to see Louisville Metro continue to work with developers to design and build structures that preserve the spirit of the architectural and cultural history of the Russell Community, of which Beecher Terrace has been an integral part, while actively mitigating the limiting affects preservation and regulation can have on projects that are designed be transformative to residents, business owners, and other community-based stakeholders. As an active and committed member of the historic Russell community, I would like to see both technical assistance and financial resources be made available to help local community members redevelop vacant and blighted land in a way that honors and acknowledges the rich architectural and cultural history of Russell. We would like to see others repurpose structures and vacant spaces in a way that create new opportunities rooted in the old, not just preserve structures for the sake of preserving.

What can Louisville Metro do to improve how we involve the community in historic preservation activities related to Beecher Terrace and the Russell neighborhood?

We deeply value our partnership with Louisville Metro as we seek to transform Russell. Our project team has deeply valued our ongoing working relationship with the Mayor's Office, Louisville Forward and Louisville Metro Housing Authority. We continue to encourage Louisville Metro to make sure that community stakeholders are made aware of requirements and expectations upfront, as they engage in development activities that will ultimately benefit the West End. Specifically, ensuring that applicable project requirements or processes, whether it be historical, environmental, etc., are clearly outlined so that projects are incorporating those requirements/comments when they begin their design process. The support of Louisville Metro is invaluable as we work with the people of Russell to expand services and other economic development opportunities.